Oregon Federal Lands Access Program

2018 Request for Proposals
Informational Webinar

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Western Federal Lands

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Overview

• Federal Lands Highway
• FAST Act
• Federal Lands Access Program (FLAP)
• Eligibility under FLAP
• PDC & TAG
• Investment strategies
• Proposal selection process
• Match requirement
• Tips for developing good proposal
• Questions and hopefully some good answers
Federal Lands Highway (FLH)

• FLH is an office within the FHWA
• 3 Division Offices
  – Eastern, Central, Western
• Deliver projects that access
  – National Parks
  – National Forests System Lands
  – National Wildlife Refuges
  – BLM Lands
  – US Corps of Engineers Lands
  – Tribal Lands
Federal Lands Highway (FLH)

Western Federal Lands

Central Federal Lands

Eastern Federal Lands
Federal Lands Highway (con’t)

- Western Federal Lands (WFL)
  - Located in Vancouver, WA
  - Montana, Idaho, Washington, Oregon, Alaska
  - About 200 staff
  - Provide
    - Planning
    - Project development
    - Construction
FAST Act Overview

• Fixing America’s Surface Transportation
• Program authorized through 2020
• Requires minimum 4 year program of projects
• Includes Federal Lands Highway Program
• Funds allocated annually
  • Currently funded through January 19, 2018
# Federal Lands & Tribal Transportation Programs

<table>
<thead>
<tr>
<th>Program</th>
<th>Annual $</th>
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<tbody>
<tr>
<td>Federal Lands Transportation Program (FLTP)</td>
<td>$335-$375 million</td>
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<tr>
<td>Federal Lands Access Program (FLAP)</td>
<td>$250-$270 million</td>
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<tr>
<td>Tribal Transportation Program</td>
<td>$465-$505 million</td>
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<tr>
<td>Nationally Significant Federal Lands &amp; Tribal Projects Program</td>
<td>$100 million</td>
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</table>
Access Program Dollars by State | A Cartogram

Legend
Access Dollars Per State
- 15,006 - 1,594,799
- 1,594,799 - 3,415,779
- 3,415,779 - 11,853,383
- 11,853,383 - 18,765,289
- 18,765,289 - 39,283,077

Sources:
State Shapefile: US Census
Access Dollars: FLHD, Access Program Funding Table Dated 10/26/2012

Allocated by formula

Puerto Rico is not represented, but will receive around $78,000 per year in Access Funds.
FLAP Program Dollars by State

- Oregon: 15%
- California: 13%
- Montana: 7%
- Colorado: 7%
- Idaho: 7%
- Nevada: 5%
- Utah: 5%
- Washington: 5%
- Wyoming: 4%
- New Mexico: 4%
- Alaska: 3%
- Other 40 States: 20%
What is the Federal Lands Access Program (FLAP)?

• “Access Program” goals
  – **Improve transportation facilities** that provide access to, are adjacent to, or are located within Federal lands.
  – **Supplements State and local resources** for public roads, transit systems, and other transportation facilities
  – With an emphasis on **high-use Federal recreation sites** and **Federal economic generators**.
Federal Lands Access Program

• Where can FLAP funds be spent?
  – On a Federal Lands Access Transportation Facility
    - public highway, road, bridge, trail or transit system
    - located on, is adjacent to, or provides access to Federal lands
    - Title or maintenance responsibility is vested with State, County, Local Government, or Tribe
    - Vested- bears majority of the cost
Federal Lands Access Program (con’t)

• Federal Highway Administration, Western Federal Lands has stewardship and oversight responsibility of **ALL** projects

• It’s called the Federal Lands Access Program with the emphasis on **Access to Federal Lands**.

• Proposals are jointly submitted by local agency and FLMA.
Where can funding be spent?

Elliot County, OR

Snowy National Forest

Federal Lands Transportation Program
Title or Maintenance Responsibility?

Snowy National Forest

Federal Lands Transportation Program

Federal Lands Access Program

Elliot County, OR
Where can funding be spent?

- *Transportation facilities that provides access to Federal Lands*…
  - BLM
  - BOR
  - USACE
  - NPS
  - USFS
  - USFWS
  - DOD
  - Independent Federal Agencies with natural resource and land management responsibilities
Programming Decisions Committee (PDC)

- Who makes programming decisions?
  - The Programming Decisions Committee
  - Members include representatives from:
    - Federal Highway Administration
      - Western Federal Lands Highway Division (WFL)
    - State Department of Transportation
      - Oregon Department of Transportation (ODOT)
    - Local Government representative
      - Association of Oregon Counties (AOC)
Technical Advisory Group (TAG)

• Who evaluates proposals?
  − A Technical Advisory Group (TAG) is made up of several entities to help evaluate proposals that includes:
    ➢ WFL
    ➢ ODOT
    ➢ AOC
    ➢ FLMA representatives from:
      o NPS, USFS, USACE, BLM, BOR, DOD, and USFWS
Investment Strategy

• Maximize the use of limited funds by emphasizing:
  – Proposals that access high-use Federal recreation sites and Federal economic generators.
  – Preserving existing access to Federal Lands and restoring serviceability of the assets.
Investment Strategy

• Maximize the use of limited funds by emphasizing:
  – Proposals where important access will be lost
  – In general, investment levels should be proportional to the % of use that is directly related to Federal Lands.
Proposal Selection Process

1) Request for Proposals issued

2) Local agencies partner with FLMA to submit Proposals

3) TAG evaluates proposals

4) Proposals are prioritized, field reviews identified

5) Check in with PDC on initial prioritization and field reviews approved

6) After field reviews and info gathering, priority list is refined & recommendations finalized

7) Programming Decisions Committee (PDC) makes decisions

8) Project is added to the program of projects.
Proposal Selection Process

• PDC will make final decision also considering:
  – Agency priorities
  – Applicant’s share of the costs, previous federal investment specifically related to project, availability of funds, leverage of funds
  – Project delivery schedules
  – Environmental and right-of-way constraints

• Access Program contingent on available funding and authorizing legislation.
Proposals Delivered by Others

• WFL is responsible for Stewardship and Oversight to assure compliance with federal requirements.

• Begin with the assumption that WFL will deliver project
  – Can consider lead agency and participating agency roles during proposal evaluation.
  – Decisions based on project type, complexity, & proposed delivery

• PDC makes final decision
Match Requirement

- Statute (23 USC 120); FedAid Rules
- Match Required in Oregon
  - Safety Only Proposals 0.00%
  - All Other Proposals 10.27%

- Match can be in the form of:
  - Cash
  - In kind services
Match Requirement

• Cash as Match:
  • Can be:
    • Non-Federal Funds unless specific statutory authority otherwise:
      • Tribal Transportation Funds
      • Federal Land Management Agency Funds
      • Federal Land Transportation Program Funds
    • State/Local Funds
    • Funds from Advocacy Groups
  • Can NOT be:
    • Funds Authorized in Title 23/49
    • FLAP Funds can not be used as non-federal match for other programs.
Match Requirement

- In-Kind services as Match:
  - Labor
  - Equipment
  - Right of Way
  - Materials (Rock, Culverts, etc)
  - Other expenses
- Services are valued at fair market value
- For Materials and services, work eligible after funding agreement signed.
2018 OR FLAP
Request for Proposals

- For construction funds available in **2022** and **2023**
- Oregon authorized for **$32.9 million** annually
- Goal to program **$60 million** in projects
- Minimum proposal size is **$100,000**
- **No** Maximum proposal size
- Minimum match for Safety-Only proposals is **0.00%**
- Minimum match for all other proposals is **10.27%**
2018 OR FLAP
Request for Proposals

- Proposals must be submitted **jointly** by State, county, town, tribal, municipal or local government and the Federal Land Management Agency(ies) being accessed.

- Types of projects include:
  - Capital Improvement,
  - Enhancement,
  - Surface preservation,
  - Transit,
  - Planning,
  - Research,
  - Safety Only
Types of Projects

• Capital improvement
  – Rehabilitation, restoration, construction, and reconstruction of roads and bridges
  ➢ Safety improvements, widening, realignments, surfacing, culverts, bridges, signing and associated road appurtenances
Types of Projects (con’t)

• Enhancement
  – Road and trail improvements
    ➢ Interpretive signs, kiosks, viewpoints, restrooms, provisions for pedestrians and bicycles, scenic easements, trailheads, and improvements that reduce vehicle-wildlife conflicts

• Surface Preservation
  – Surface preservation of roads, trails and adjacent vehicular parking areas.
    ➢ Chip seal, crack sealing and aggregate courses
Types of Projects (con’t)

• Transit
  – Construction of transit facilities
  – Operation and maintenance of transit facilities

• Planning
  – Engineering studies, corridor management planning, bicycle/pedestrian planning, and alternative transportation planning
  – Provide valuable information for future FLAP proposals
Types of Projects (con’t)

- Research
  - Evaluating solutions that enhance access, safety or sustainability. They address issues such as:
    - Wildlife-vehicle collision avoidance measures
    - Context sensitive roadside safety features
    - Congestion management strategies
  - Research must be broad-based and applicable to multiple Federal Lands Management Agencies.
Types of Projects (con’t)

• Safety Only (NEW)
  – Proposals include **One or More** of the following:

  • Traffic Control Signalization
  • Maintaining minimum levels of retroreflectivity of highway signs or pavement markings
  • Traffic circles/roundabouts
  • Safety rest areas
  • Pavement markings
  • Shoulder and centerline rumble strips and stripes
  • Commuter carpooling and vanpooling
  • Rail-highway crossing closure
  • Installation of traffic signs
  • Traffic lights
  • Guardrails
  • Impact attenuators
  • Concrete barrier end treatments
  • Breakaway utility poles
  • Priority control systems for emergency vehicle or transit vehicles at signalized intersections
Types of Projects (con’t)

Is my Project Safety-Only Eligible?

Eligible –
• I have a proposal where I want to replace substandard guardrail along 20 miles of highway.
• I have a proposal where I want to apply new pavement markings, replace worn out signs, and add new rumble strips on my shoulders.

Ineligible –
• I have a proposal where I want to replace substandard guardrail along 20 miles of highway, but also want to chip seal a couple miles where the pavement is showing signs of wear.
2018 OR FLAP
Request for Proposals

- Request for proposals open: December 21, 2017
- Proposals due by: April 6, 2018
- Review/Info Gathering: April/May, 2018
- Field Reviews: June/July, 2018
- Final Selections: August, 2018
Tips for Developing Good Proposals

• Turn it in on time…by turning it in early!
• Get all the correct signatures
• Write to criterion
  – Safety
  – Preservation
  – Recreation & Economic
  – Mobility
  – Sustainability & Environmental Quality
  – Readiness & Support
Tips (con’t)

• Include map
  – Show federal land
  – Show federal high use recreations sites and federal economic generators
  – Other Federal Lands roads (FLTP)
• Include photos
• Include supporting ROW documents
• Include letters of support
• For restrooms, think “rest area”
**Tips (con’t)**

- Mind the page limits (30 pages) and file size (10 mb)
- Make sure you have good project maps and clear photos
- Sometimes you have to state the obvious
Tips (con’t)

• Be clear about the intended work
• Be clear about who should deliver the project
• Be Succinct
• Be clear about the match and any additional funding
Tips (con’t)

• Size your request to a reasonable project- OR receives about $32.9 mil annually for FLAP

• Talk to your FLMA early and often
  – User information
  – % federal land related traffic
  – Mapping the federal lands that the project accesses
  – Help edit proposals

• Coordinate with your representative to the TAG!!!!
Tips (con’t)

• **Answers to Questions**
  – For general information or project eligibility – Matt Fletcher
  – For questions like…Is this a good proposal? - Your Representative on TAG
  – [flh.fhwa.dot.gov/programs/flap/or/](http://flh.fhwa.dot.gov/programs/flap/or/)
FLTP Call for Projects

The Forest Service is issuing a concurrent call for projects for the Federal Lands Transportation Program (FLTP).

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Questions